

An Index to the Microfilm Edition of

The Papers of President Lyndon B. Johnson

Administrative Histories of the Lyndon B. Johnson Presidency

Labor and Employment



Primary Source Media



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Labor and Employment

Guide Compiled By
Christopher Hutchinson

Primary Source Media



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Cover photograph: LBJ meeting with Secretary of Labor Willard Wirtz in 1966.

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SCOPE AND CONTENT NOTE

“The last thirty years have seen unprecedented economic development in this country and unparalleled improvement in the general standard of living of the working men and women of America...But progress is never complete. Experience under various existing laws suggests changes which will make them serve even better their purpose, the Nation's workers, and the economy. I am accordingly urging early action...”

With this call to arms before Congress on May 18, 1965, LBJ launched an expanded effort to:
Amend the Fair Labor Standards Act...
Strengthen the unemployment insurance program...
Repeal of Section 14(b) of the National Labor Relations...

With this speech and accompanying legislative proposals the Johnson Administration embarked upon a plan to re-vitalize labor–management relations, stimulate job creation, and protect the livelihood hard-working Americans.

There is extensive documentation on a variety of initiatives and programs to meet the social and economic goals of President Johnson's Great Society and War on Poverty and implemented by the Department of Labor's Willard Wirtz. Highlights include materials on the establishment of the Manpower Administration; the Neighborhood Youth Corps, which helped 1.5 million poor, unemployed youths work and earn income while completing high school; Special Impact Program for people in very poor neighborhoods; New Careers, providing training in health, education and public safety; the Work Incentive Program, to move able-bodied persons off welfare and into jobs; the independent Equal Employment Opportunity Commission was established to enforce non-discrimination in the nation's workplaces; Executive Order 11246 creating the Office of Federal Contract Compliance Programs (OFCCP) in the Department of Labor to eliminate discrimination by government contractors; and termination of the Bracero Program.

Labor Unions in the 1960s

By the mid 1960s, labor's future appeared bright. Real wages were rising, union numbers were strong, and during the presidencies of Kennedy and Johnson organized labor felt it had friends in the White House. With the advent of the Great Society the AFL-CIO leadership believed the administration was picking up where the New Deal had left off in providing benefits such as health care to the lower classes. Organized labor's apparent strength, however, was fleeting. During the 1960s the percentage of blue-collar workers (those generally in the manufacturing sector) as a proportion of the total work-force declined so that by 1970 the typical American worker was a white-collar employee.

Labor Law and Legislation

The 1960s opened a new chapter in the history of American labor law by addressing such entirely new issues as race, sex, age, disability, and family. This was a natural outcome of factors such as the civil rights movement, new social norms, a gradually shrinking trade and industrial workforce, changes in technology, and an increasingly global economy. Since the 1960s, labor laws have come to cover practically all working Americans.

The opening page of this new chapter was the Equal Pay Act (1963). The act prohibited gender-based wage discrimination between workers doing similar kinds of work under similar conditions. The next

year saw Title VII of the Civil Rights Act of 1964—the most sweeping labor measure ever. It barred discrimination in every aspect of employment, based on race, color, ethnic origin, sex, or religion. In 1967, the Age Discrimination in Employment Act prohibited discrimination against persons forty years of age and older, based solely on age.

SOURCE AND EDITORIAL NOTES

The documents reproduced in this microform publication are from the Papers of Lyndon B. Johnson: Presidential Papers, Special Files, Administrative Histories, Selected Histories, in the custody of the Lyndon Baines Johnson Library in Austin, Texas.

This publication includes the Administrative Histories:

- Department of Labor (DoL)
- Equal Employment Opportunity Commission (EEOC)
- Federal Coal Mine Safety Board of Review
- Federal Mediation and Conciliation Service (FMCS)
- General Services Administration (GSA)
- National Labor Relations Board (NLRB)
- National Mediation Board (NMB)
- Post Office Department
- Railroad Retirement Board (RRB)
- Renegotiation Board
- United States Civil Service Commission

All available documents have been microfilmed in their entirety and as they are arranged at the Lyndon Baines Johnson Library.

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REEL INDEX

The following is a listing of the folders comprising the microfilm publication entitled *Administrative Histories of the Lyndon B. Johnson Presidency Labor and Employment*. The Reel Index lists the folder title, as well as major documents in every folder.

REEL 1

Department of Labor

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- [1] **Administrative History of the Department of Labor. Volume I.**
- Introduction. November 1963-January 1969. 13pp.**
- Central theme. November 1963-January 1969. 1p.**
- Restructuring the Department of Labor to Achieve National Goals. November 1963-January 1969. 12pp.**
- Improving Management. November 1963-January 1969. 6pp.**
- Proposed Merger of Department of Commerce and Department of Labor. November 1963-January 1969. 5pp.**
- Personnel changes. November 1963-January 1969. 1p.**
- Equal Employment Opportunity. November 1963-January 1969. 6pp.**
- Opportunities for Young Workers. November 1963-January 1969. 1p.**
- Employment of the Handicapped. November 1963-January 1969. 1p.**
- Programs for Economically Disadvantaged. November 1963-January 1969. 2pp.**
- Employee Assistance. November 1963-January 1969. 1p.**
- Executive Direction --The Secretary and His Office. November 1963-January 1969. 3pp.**
- Policy Planning and Research. November 1963-January 1969. 18pp.**
- Legal Services. November 1963-January 1969. 6pp.**
- Fiscal Management and Auditing. November 1963-January 1969. 2pp.**

Regional and Field Activities. November 1963-January 1969. 4pp.

Federal-State Relationships. November 1963-January 1969. 8pp.

Advisory Committees. November 1963-January 1969. 1p.

[2] Administrative History of the Department of Labor. Volume II. Part I.

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Programs of the Department of Labor. Maintaining Income. November 1963-January 1969. 27pp.

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Programs of the Department of Labor. Mobilization Planning and Coordination. November 1963-January 1969. 3pp.

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Programs of the Department of Labor. Legislative Relations. November 1963-January 1969. 4pp.

Programs of the Department of Labor. Legislative History of Major Legislation Enacted or Proposed. November 1963-January 1969. 125pp.

Programs of the Department of Labor. The Officials of the Department 1963 – 1968. November 1963-January 1969. 99pp.

REEL 2

Department of Labor cont.

File#

**[3] Administrative History of the Department of Labor; Supplemental Material.
Volume III.**

Report. November 1963-January 1969. 60pp.

Report. Manpower, Work-experience Programs, Neighborhood Youth Corp. January 17, 1969. 6pp.

Report. Manpower, Training Programs, Government and Industry Partnership, National Alliance of Businessmen. January 17, 1969. 3pp.

Report. Manpower, New systems, Concentrated Employment Program. January 17, 1969. 2pp.

Report. Manpower, Placement Programs, Special Programs, Youth. January 17, 1969. 4pp.

Report. Manpower Development Assistance, Farm Worker Program, Migrant Programs, Farm Labor Housing. January 17, 1969. 1p.

Report. Maintaining Income, Workmen's Compensation, Federal Programs, Federal Employees' Compensation Act. January 17, 1969. 5pp.

Report. Labor Standards. January 17, 1969. 7pp.

Report. Labor-management Relations. January 17, 1969. 7pp.

Report. Data collection and Analysis. January 17, 1969. 1p.

Report. International Labor Activities. January 17, 1969. 7pp.

Report. November 1963-January 1969. 6pp.

New Careers Project. November 1963-January 1969. 80pp.

[4] Administrative History of the Department of Labor. Training programs; Chapter I. Volume II.

Policy issues arising from the 1968 amendments to the manpower development and training act. December 13, 1968. 29pp.

Letter to W. Hewitt from D. Rusk. Minority Entrepreneurship. October 14, 1968. 2pp.

Memo. Minority Entrepreneurship. October 2, 1968. 4pp.

Memo. Minority Entrepreneurship. 14pp.

Memo. Manpower Administration. 16pp.

Memo. Manpower Administration. October 9, 1968. 7pp.

[5] Administrative History of the Department of Labor. New Systems; Chapter I. Volume II.

Cooperative area manpower planning system. Economic Opportunity Act. December 10, 1968. 5pp.

Memo. Economic Opportunity Act. December 5, 1968. 1p.

Memo. Manpower Administration. 8pp.

Memo. Development and Planning for Federal Programs. January 31, 1967. 5pp.

[6] Administrative History of the Department of Labor. Manpower research; Chapter I. Volume II.

Manpower research project. June 30, 1968. 115pp.

Interagency manpower planning paper. September 27, 1968. 155pp.

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Memo. Workmen's Compensation. December 1, 1967. 1p.

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Memo. Workmen's Compensation. December 14, 1967. 25pp.

[7] Administrative History of the Department of Labor. Labor standards. Chapter I. Volume II.

Press release. Minimum Wage Benefits. January 16, 1969. 3pp.

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Minimum wage and maximum hours. Fair Labor Standards Act. 1969. 114pp.

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[8] Administrative History of the Department of Labor. Labor-management relations; Chapter I. Volume II.

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Report. Welfare and Pension Plans Disclosure Act. 18pp.

Report to the President. December 13, 1968. 27pp.

Report. Financial statistics for employee welfare and pension benefit plans 1959-1964. June 1968. 12pp.

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Department of Labor cont.

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[8] Administrative History of the Department of Labor. Labor-management relations; Chapter I (continued). Volume II.

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Report. Requirements, Resources, Utilization and Training. March 1965. 161pp.

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[8] Administrative History of the Department of Labor. Labor-management relations Chapter I (continued). Volume II.

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Secretary's order no. 30-64. Urban Mass Transportation October 5, 1964. 2pp.

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Secretary's order no. 17-65. Department of Labor Regional Activities. June 16, 1965. 5pp.

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- [10] **Administrative History of the Department of Labor. Documentary Supplement, I-B. Volume III.**
- Secretary's order no. 7-66. Improving Communications. May 24, 1966. 11pp.**
- [11] **Administrative History of the Department of Labor. Documentary Supplement. Volume II.**
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- Circular no. 20-65. Neighborhood Youth Corps. August 19, 1965. 2pp.**
- Circular no. 107-65. Youth Opportunity Back-to-School Drive. December 9, 1965. 2pp.**
- Secretary's order no. 5-68. Model Neighborhood Youth Corp. Program. February 20, 1968. 19pp.**
- [12] **Administrative History of the Department of Labor; B. Volume III.**
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- Letter to W. B. Hewitt from W. F. Sullivan. Manpower Development and Training Act of 1962. June 29, 1965. 3pp.**
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- Memo. Unemployment. 8pp.**
- Letter to Rev. Abernathy from W. Wirtz. Poor People's Campaign. June 18, 1968. 6pp.**
- Memo. Management committee. September 3, 1968. 1p.**
- Memo. Labor law. July 11, 1968. 5pp.**

Memo. Department of Labor quarterly report. July 22, 1968 – September 3, 1968. 1p.

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[12] Administrative History of the Department of Labor; B, (continued). Volume III.

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Report. Employment opportunities for handicapped citizens. February 1968. 18pp.

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Income maintenance. Statement by W. Wirtz. September 12, 1968. 24pp.

Congressional record. Employment in the Construction Industry. October 7, 1968. 3pp.

Memo. Public Employment. July 17, 1968. 14pp.

Report. Gaps in the 1963 Projections and Subjects needing further development. October 31, 1963. 41pp.

[13] Administrative History of the U.S. Department of Labor; D. Volume III.

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Memo. Proposed Government Operations Committee Hearings. April 22, 1966. 3pp.

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Report. Ship breaking Safety and Health Regulations. July 1968. 20pp.

Report. A comparison of Major Provisions with Recommended Standards. January 1, 1967. 19pp.

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Report. Workmen's compensation. 1963-1967. 10pp.

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[16] Administrative History of the U.S. Department of Labor; G. Volume III.

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[17] Administrative History of the U.S. Department of Labor. Volume II.

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Neighborhood Youth Corps. Evaluation. February 1966. 10pp.

Press release. Neighborhood Youth Corps. Success. June 7, 1968. 4pp.

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**Holding Power Study School Year 1965-1966 Neighborhood Youth Corps.
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Secretary's order no. 5-68. Establishment of a Model Neighborhood Youth Corp. Program Steering Committee. February 20, 1968. 25pp.

Public law 89-794. War on Poverty. November 8, 1966. 30pp.

Public law 90-248. Social Security Act. January 2, 1968. 60pp.

Memo. Joint Department of Labor and Department of Health, Education and Welfare operations of title V Projects. July 17, 1967. 52pp.

General description of the work incentive program under title IV of the Social Security Act. Final draft. February 5, 1968. 46pp.

Report. State employment security agency agreement. 16pp.

Memo. Revised Work Incentive Handbook. July 25, 1968. 1p.

Report. Work Incentive Program handbook. July 25, 1968. 89pp.

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[19] Administrative History of the U.S. Department of Labor; A. 3. Training programs, A. 4. New Systems. Volume II.

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AIM-Jobs. Cleveland and Unemployment. 7pp.

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Circular no. 66-61. Institute of Industrial Launderers. February 28, 1966. 6pp.

Report. On the Job Training. 2pp.

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Operation Late Start. On the Job Training. 8pp.

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Report. Opportunities Industrialization Center. 7pp.

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Report. Northern Michigan University. 5pp.

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Report. Training in prison. 7pp.

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Letter to C. J. Haggerty from W. Wirtz. Building and Construction Trades. February 2, 1968. 2pp.

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Memo. Jobs Program. June 30, 1968. 56pp.

[20] Administrative History of the U.S. Department of Labor; A. 5. Placement. Volume II.

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Human resource development concept. 33pp.

Memo. Human Resources Employability Development Model. September 9, 1968. 22pp.

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Employment Service Act of 1967. August 2, 1967. 23pp.

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Memo. Job Development Program. March 24, 1965. 2pp.

Press release. Unemployment. February 1, 1965. 3pp.

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Report. Trainee placement demonstration project. September 1968. 10pp.

Report. Bonding Assistance Demonstration Project. 13pp.

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Memo. National Registry for Statisticians. March 28, 1968. 3pp.

Memo. National Registry for Correctional Services. August 7, 1968. 3pp.

Memo. Employment Security Automated Reporting System. May 15, 1968. 2pp.

Employment security automated reporting system. September 19, 1968. 109pp.

Manual for the general aptitude test battery. January 1968. 69pp.

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[20] Volume II. Administrative History of the U.S. Department of Labor; A. 5. Placement.

Manual for the general aptitude test battery. June 1966. 37pp.

Memo. Development of Employment Counselors. September 13, 1965. 20pp.

Report. Employment Service Task Force. December 23, 1965. 53pp.

Employment service activities highlights. 1967. 26pp.

Memo. Registry for Philosophers. December 28, 1967. 5pp.

Memo. Registry for Statisticians. March 28, 1968. 3pp.

Memo. Registry for Correctional Services. August 7, 1968. 3pp.

Memo. Registry for Anthropologists. May 5, 1966. 3pp.

Counselor-advisor University Summer Education Program. 1965. 52pp.

Counselor-Advisor University Summer Education Program. 1964. 37pp.

Memo. Manpower Services Training. May 29, 1968. 10pp.

Memo. Training in Manpower Services. June 13, 1968. 8pp.

Memo. Training in Manpower Services. July 10, 1968. 15pp.

Employment service counseling for youth. Bureau of Employment Security. 3pp.

The Youth Opportunity Centers of the Public Employment Service. Training Series. June 1966. 14pp.

Report. Examples of employment service-school cooperative programs. 1968. 46pp.

Report. Youth employment program. January 1967. 30pp.

Report. Services to disadvantaged youth. 1968. 19pp.

Report. Youth Opportunity Centers. 30pp.

Report. The Older Worker. June 1965. 18pp.

Report. The Older American Worker. June 1965. 85pp.

Report. The Age Discrimination Act of 1967. 6pp.

Report. Age discrimination in employment. February 12, 1964. 10pp.

Report. Ability and Aging: Today and Tomorrow. May 5 and 6, 1967. 14pp.

Report. Older Workers. September 21, 1967. 12pp.

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Report. Wage and Hour and Public Contracts Divisions. June 21, 1968. 4pp.

Statement by Secretary of Labor W. Wirtz. Prohibit Age Discrimination in Employment. August 1, 1967. 9pp.

Report. Mental health and manpower. 10pp.

Report. Services to people of Spanish decent. September 25, 1967. 6pp.

Report. Services for Indians. 14pp.

Report. Indian Employment Programs. 5pp.

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National conference on Manpower Programs for Indians. February 15-16, 1967. 207pp.

Memo. Employment Services for American Indians. September 22, 1966. 13pp.

Report. Civil rights. 17pp.

Equal employment opportunity. Black Colleges. February 25, 1965. 5pp.

Memo. Civil Rights Act of 1964. December 31, 1964. 5pp.

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[20] Administrative History of the U.S. Department of Labor; A. 5. Placement (continued). Volume II.

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Report. Why Not be a Technical Writer? 2pp.

Report. Why Not be an Engineer? 2pp.

Report. Trends in Educational Attainment of Women. 15pp.

Remarks of the President at the presentation of the federal woman's award the cabinet room. 4pp.

Executive order 11246d. Equal Employment Opportunity. 10pp.

Report. Fact sheet on Women's Earnings in Poor Families. 2pp.

Report. Fact sheet on Nonwhite Women Workers. 2pp.

Report on working wives. 5pp.

Report. Why women work. 5pp.

Report. Negro women in the population and in the labor force. December 1967. 32pp.

Report. Rights of Negro Women in Disadvantaged Families. June 1-2, 1966. 9pp.

Bulletin no. 68-65. Women in Apprenticeship Joint Statement. June 3, 1968. 1p.

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SUBJECT INDEX

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